Letsemeng Local Municipality



Draft

Integrated Development Plan (IDP)

2011/2012

Letsemeng Local Municipality –IDP

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1. The Planning Process

1.1 Institutional arrangements/roles and responsibilities

The current institutional arrangements for Letsemeng Local Municipality are as follows:-

Role Player	Responsibility
Municipal Council	 As the ultimate political decision-making body of the municipality, the Municipal Council: Consider and adopt a Process Plan; Consider, adopt and approve the IDP;
Ward Councillors	 Councillors are the major link between the municipal government and the residents. As such, their role is to: Link the planning process to their constituencies and/or wards; Be responsible for organising public consultation and participation; Ensure the annual business plans, and municipal budget are linked to and based on the IDP.
Municipal Manager and IDP Manager	 The Municipal Manager or a senior official being charged with the function of an IDP Manager on his/her behalf has to manage and co-ordinate to IDP process. This includes to:- Prepare the Process Plan; Undertake the overall management and co-ordination of the planning process; Ensure that all relevant actors are appropriately involved, Nominate persons in charge of different roles; Be responsible for the day- to-day management of the drafting process; Ensure that the planning process is participatory, strategic and implementation orientated and is aligned with and satisfies sector planning requirements; Respond to comments on the draft IDP from the public, horizontal alignment and other spheres of government to the satisfaction of the municipal council; Ensure proper documentation of the results of the planning of the IDP document; and Adjust the IDP in accordance with the MEC for COGTA's proposals; Even if the Municipal Manager delegates some of these functions to an IDP Manager on his behalf, he is still responsible and accountable.
Heads of Departments and Officials	 As the persons in charge for implementing IDPs, the Heads of Departments have to be fully involved in the planning process to: Provide relevant technical, sector and financial information for analysis for determining priority issues; Contribute technical expertise in the consideration and finalisation of strategies and identification of projects; Provide departmental operational and capital budgetary information; Be responsible for the preparation of project proposals, the

 integration of projects and sector programmes; Be responsible for preparing amendments to the draft IDP for submission to the municipal council for approval and the MEC
for COGTA for alignment.

The institutional arrangement as reflected above has not been implemented as outlined above but the adoption of the draft IDP by the Council will compels implementation of the institutional arrangement as above. Implementation of such will be advantageous and developmental to the municipality and the development of our communities. This institutional arrangement will also create an environment for role players to:-

- Institutionalise the participation process;
- Effectively manage the drafting of outputs; and
- Give affected parties access to contribute to the decision-making process.

1.2 Process overview: Steps and events

Drafting an Integrated Development Plan requires a 9 months planning process with the involvement of a wide range of role players from inside and outside the municipality. Such a process needs to be properly organised and prepared. It needs some kind of a business plan, which should clearly outline the following:-

- **Roles and responsibilities** have to be clarified in advance and internal human resources have to be allocated accordingly;
- **Organisational arrangements** have to be established and decisions on the membership of teams, committees or forums have to be made;
- **A programme** needs to be worked out which sets out the envisaged planning activities, a time frame and the resource requirements for the planning process.
- Special attention has to be paid to deciding on **mechanisms and procedures for community and stakeholder participation** during the planning process: Who has to be involved, consulted and informed in which stage of the process by which means;
- The same is true with regard to **mechanisms and procedures for alignment with external stakeholders** such as other municipalities, districts, and other spheres of government;
- One has to make sure that all **relevant documents**, which have to be considered in the course of the planning process, are known and **available**;
- Based on all these preparation steps a **cost estimate** has to be made for the whole planning process;

This preparation task for IDP is the duty of municipal management. The preparation process should contribute to the institutional preparedness of the municipality for the IDP process. Nobody else, therefore, can make the management decisions involved in it.

Coupled with this process stipulated above goes the legal requirements to preparation of the IDP process, clearly outlined in the Municipal Systems Act of 2000, which is:-

- (a) Adoption of a "process set out in writing"by each municipality which is supposed to guide the planning, drafting, adoption and review of the IDP. This written document on the IDP process is called the "Process Plan". This **Process Plan** has to include:
 - a programme specifying the time frames for the different planning steps appropriate mechanisms, processes and procedures for consultation and participation of local communities, organs of state, and other role players in the IDP drafting process;

- the identification of all **plans and planning requirements binding** on the municipality in terms of national and provincial legislation;
- (b) Adoption of a framework for integrated development planning by each district municipality which binds both the district municipality and the local municipalities in the area and which is supposed to ensure proper consultation co-ordination and alignment of the planning process of the district municipality and the various local municipalities;

1.3 Self-Assessment of the Planning Process

Our own assessment of the current *modus operandi* of the planning process is based on the four main stages of strategic planning, which is Planning, Resource Allocation, Implementation and Monitoring and Review.

Stage	Required Action	Current Status
Planning	Identification of issues, objectives and strategies	Are being done but not in a collective and coherent manner, merging of ideas and a collective thinking concept will bring more life to this exercise
Resource Allocation	Human and Financial Resources	Currently the IDP office consist of one staff member and needs to be beefed up in order to make it more effective; Very minimal financial resources are currently being allocated to this office and we are currently solely relying on external funding more especially on capital projects (e.g. Sector Departments & MIG)
Implementation	The actual execution of the projects which addresses the objectives	Capital projects are being implemented and are addressing the objectives of the said projects but more could be done in terms of other social and LED projects on a local scale because we are currently not implementing all projects and programmes to the optimum
Monitoring and Review	During planning performance indicators are formulated to monitor implementation and its impact	Performance indicators are being set and monitored in the SDBIP of the municipality

2. The Situation

2.1 Current Reality: Basic facts and figures

Letsemeng Local Municipality is situated in the South Western Free State and forms part of the Xhariep District, a rather geographical rich area with limited natural economical resources. The local municipality area measures 10180.71km2 in extend and compromises the former TLCs of Koffiefontein, Petrusburg, Jacobsdal, Oppermansgronde and Luckhoff as well as a part of the former South west and Central South TRCs. The individual sizes of these areas are:

- Koffiefontein: 2.33 km2
- Petrusburg: 22.1 km2
- Jacobsdal: 60.36 km2
- Oppermansgronde: 335.18 km2
- Luckhoff: 30.52 km2
- Farmland: 9730.22 km2

The total population in Letsemeng is estimated at approximately 37073 people with 11 127 of the residents living in rural areas. Koffiefontein has a population of 13224 Luckhoff has 6042 people, Jacobsdal has 8102 residents, Oppermansgronde has 1541 residents and Petrusburg has a population of 8164 people. Population growth has constantly been taking place for the past few years as people have been moving from the farming areas to towns. The growing patterns are however difficult to measure and to keep track off as it has been taking place in an informal way, no coordination or monitoring of any kind.

The terrain morphology indicates that most of the Letsemeng jurisdiction consists of lowlands with hills. Slightly irregular plains and pans characterize to Jacobsdal, Petrusburg, Koffiefontein and Luckhoff areas. The Vaal River Drainage Region drains the most part of Letsemeng; Letsemeng falls in the rainfall area of between 350 mm and 500 mm mean annual rainfall. Temperatures are extremely, and the area experiences hot mid-summer conditions and very cold winters. The geology of Letsemeng consists mainly of Kalahari sands formations.

	Area	Performance Area	Needs
1	Common Needs (applicable to all towns)	Health	 Ambulances for all five towns Shading for passengers at collection points More doctors for the municipal area (1 per town) Hiring of more nurses (more especially local one's)
	Koffiefontein		
	Jacobsdal		 Building of local clinic in Ratanang/Saundershoogte
	Petrusburg		

2.2 Summary of community and stakeholder Priority Issues

	Luckhoff		Building of local clinic in Relebohile/Teisesville
	Oppermansgronde		
2	Common Needs (applicable to all towns)	Sports and Recreation	 Development of parks and recreational facilities in all towns
	Koffiefontein		 Community access to stadium in town Renovation of swimming pool in Diamanthoogte
	Jacobsdal		 Upgrading and completion of Ratanang Sport Complex for optimal usage
	Petrusburg		 Full access to Bolokanang Sport Complex
	Luckhoff		 Building of Sport Complex in Relebohile/Teisesville Community access to stadium in town
	Oppermansgronde		 Building of Sport Complex in Oppermans
3	Common Needs (applicable to all	Streets and Stormwater	Building of proper storm water canals in all towns
	towns)		 Upgrading of road infrastructure – road building through proper gravelling in all towns (short term)
			 Paving and tarring of streets Resealing of current tar roads Paving of sidewalks
			 Erecting of street names Building of speed bumps and pedaetrian processing
			 pedestrian crossing Upgrading of road signs and signals
4	Common Needs (applicable to all towns)	Job creation, Poverty Alleviation &	 Outsourcing of: Digging of graves (graveyard management)
		Local Economic Development Projects	 Appointment of security officers at dumping sites, water plants, community facilities (halls and stadiums) and
			 waste disposal sites Manufacturing of community gardens in all towns
			Youth empowerment projectsSMME development
			Development and appointment of local contractors at projects
5	Common Needs (applicable to all towns)	Streetlights	 Provision of high mast lights in all newly developed areas as well as areas without lights Repairs and regular maintenance of
			current street and high mast lights
6	Common Needs (applicable to all towns)	Housing	 Building of more RDP houses in all five areas Upgrading of existing low quality RDP
			 Opgrading of existing low quality RDP houses Completion of incomplete RDP houses

		1	
7	Common Needs	Electricity	 Compiling of living waiting lists in conjunction with local Housing Committees Prioritisation of housing allocations Provision of electricity to all households
,	(applicable to all towns)	Licothony	 Provision of electricity to all households without electricity Changing of service provider in Koffiefontein – preferably ESKOM and not the municipality
8	Common Needs (applicable to all towns)	Community facilities	 Community halls in Oppermans, Khayelitsha and Diamanthoogte Building of libraries in Luckhoff and Jacobsdal – preferably in Ratanang/Sandershoogte and Relebohile/Teisesville
9	Common Needs (applicable to all towns)	Land Availability	 Provision of more residential sites in Diamanthoogte, Ratanang, Relebohile, Bolokanang and Dithlake Provision of more business sites Conducting of land audit Allocation of vacant sites Formalisation of informal settlements
10	Common Needs (applicable to all towns)	Water and Sanitation	 Provision of water and taps for all sites Application for bulk water supply in areas with water shortages Provision of sanitation for all sites Replacement of all bucket systems
11	Fostering partnerships with Private Sector in Koffiefontein – Petra Diamonds	Public Private Partnerships and Social Responsibility Plan of Petra Diamonds	 Engagements with Petra Diamonds to look at the possibility to fund high impact projects, like the brick making factory and any other possible projects Talks to Petra Diamonds to discuss the housing issue which they intend to turn into a retirement village Petra Diamonds to be engaged to sell houses to their employees and members of the public who can afford

2.3 Priority Issues from a Municipal Perspective

	Priorities			
No	Issue	Casual factors	Effects	Related Potentials
1	Poor collection of revenue	 Lack of incentives for payment; Lack of public awareness on the importance of having to pay for municipal services; High unemployment rate; 	 Low revenue collection rate; Slow progress in overcoming service delivery backlogs; High dependence on Equitable Share; 	 Raising public awareness; Debt collection initiatives; Job creation opportunities;

2	Provision of water and sanitation	 Establishment of informal settlements in some areas; Implementation of by-laws on influx control; 	 Increase in service delivery backlogs; Lack of control over population influx; 	 Raise awareness; Implementation strict controls;
3	Poor road conditions	 Lack of proper road infrastructure; Poor road maintenance plans; 	 Access to roads; Declining standard of road infrastructure; 	 Develop road maintenance plan; Paving and tarring of gravel roads;

Letsemeng Local Municipality is currently also faced with a number of other issues, varying from financial constraints to incomplete staff complements. We are further challenged by a number of community dynamics resulting in instability and periodical formation of concerned groups.

As a municipality situated in a poverty stricken area we are still faced with challenges like:-

- Attracting economic investment opportunities to improve the economy of the municipal area;
- Capacity building of staff to execute their tasks effectively in attempting to render efficient government services to the people as per the electoral mandate;
- Creating adequate job creation opportunities in attempting to alleviate poverty;
- Upliftment of economic development of individuals, like your SMME and BEE development;
- Provide alternative means of support to rural/informal population in order to decrease dependencies on the subsistence agricultural environment;
- Improvement of the road networks (internal and external roads);

Almost all or most of the challenges mentioned above are as a result of financial resources and effective management of resources because no matter how limited the resources; with effective management thereof change can still be made and people's lives can still be changed for the better. However, all is not lost because enormous change is currently taking place and some improvement can be seen in the economic strives and poverty alleviation programmes in our municipality.

2.4 Spatial Analysis: Patterns and trends

National Spatial Development Vision

The Government's National Spatial Development vision is as follows: "South Africa will become a nation in which investment in infrastructure and development programmes support government's growth and development objectives"

- (a) By fostering development on the basis of local potential;
- (b) By focusing economic growth and employment creation in areas where this is most effective and sustainable;
- (c) By supporting restructuring where feasible to ensure greater competitiveness;
- (*d*) By ensuring that development institutions are able to provide basic needs throughout the country.

Normative Principles

The NSDP proposes the following normative principles to be used as a guide by all spheres of government when making decisions on infrastructure investment and development spending:

- Government spending on fixed investment, beyond constitutional obligations to
 provide basic services to all citizens, should be focused on localities of economic
 growth and/or potential for sustainable economic development in order to attract
 private sector investment, stimulate sustainable economic activities and/or create
 long-term employment opportunities. In these areas government's objective of both
 promoting economic growth and alleviating poverty will best be achieved.
- In localities where there are both high levels of poverty and development potential, this could include fixed capital investment beyond basic services to exploit the potential of those localities.

In localities with low development potential, government spending beyond basic services should focus social investment, such as human resource development, labour market intelligence and social transfers, so as to give people in these areas better information and opportunities. This will enable people to become more mobile and migrate, if they so choose, to localities that are more likely to provide sustainable employment or other economic opportunities. The further concentration of people in need in areas of low potential should therefore not be encouraged.

NSDP Categories of Development Potential

Categories of development potential proposed by the NSDP are:

• Innovation and experimentation;

- Production high value, differentiated goods (not strongly dependent on labour costs);
- Production labour intensive, mass-produced goods (more dependent on labour costs and/or natural resource exploitation);
- Public services and administration;
- Retail and services;
- Tourism.

2.5 Social Analysis: Poverty situation and gender-specific issues

Socio Economic Profile

According to the figures in the table below, 9 510 of the people are in formal employment in the area, the remaining 27563 need to be brought into the mainstream of the development and economy of the area. The balance of the population which is 27563 derives their livelihoods from the informal sector including pensions, disability grants as well as seasonal work. The challenge is to revisit the employment sector or job creation initiatives and endeavour to increase them by harnessing the local resources. This poses a mammoth challenge to Letsemeng Local Municipality to develop support programmes and job creation initiatives that will reduce the number of dependants significantly. The other endeavour will be to create a business enabling environment to the area which will automatically attract investors to the area, which will bring significant economic growth to the municipal area. Self employment initiatives and SMME development which has been kick start through the Local Economic Development Unit of Letsemeng Municipality has brought a meaningful impact to the job creation component of the municipality. However, the challenge is the sustainability thereof due to limited financial resources.

	Black African		Colo	ured	Indian or Asian		Whit	¢	
	Μ	F	Μ	F	Μ	F	Μ	F	
Agriculture; hunting, forestry and	2381	297	960	117	0	0	470	79	
fishing									
Mining and quarrying	545	25	105	10	0	0	143	30	
Manufacturing	135	24	45	15	0	0	26	23	
Electricity; gas and water supply	97	3	33	0	0	0	6	6	
Construction	187	4	93	3	0	0	29	5	
Wholesale and retail trade; repairs,	233	209	96	77	3	0	87	75	
hotels and restaurants									
Transport, storage and	73	12	16	6	0	0	28	26	
communication									
Financial intermediation; insurance;	91	37	49	23	0	0	25	70	
real estate and business services									

Source: STATS SA, 2001

Community; social and personal	355	263	159	141	0	4	107	187
services								
Private households	340	1176	117	441	0	0	10	15
Other and not adequately defined	0	0	0	0	0	0	3	0

Infrastructure & Housing

Over 32% of people are properly housed in formal housing; this however reflects the housing situation of number of people above the age of 35. The challenge lies in housing provision for the relatively youthful population in the age group 15-35. There is a portion of these, 11% who have settled in informal settlements. Most of them have been on the housing waiting list for the local municipality for a very long period, the municipality is thus challenged with an influx of informal settlements more especially by the youth and this change the whole scenario.

Source: STATS SA, 2001

	Coloured	Black African	Coloured	Indian or Asian	White
FS161: Letsemeng	House or brick structure on a separate stand or yard	5500	2062		1223
	Traditional dwelling/hut/structure made of traditional materials	165	88		23
	Flat in block of flats	11	3		3
	Town/cluster/semi-detached house (simplex: duplex: triplex)	47	19		3
	House/flat/room in back yard	61	16		3
	Informal dwelling/shack in back yard	508	127		0
	Informal dwelling/shack NOT in back yard e.g. in an informal/squatter settlement	1650	430		6
	Room/flatlet not in back yard but on a shared property	10	0		0

Population distribution per town

A high number of 9510 people hold no formal education at all interlinked with only a number 967 people with Tertiary education. The remaining figures are shared between primary education and secondary education. This sketches an alarming picture of a need to promote and advance the level of education optimal.

		African/Black		Couloured		Indian or Asian		White	
		Male	Female	Male	Female	Male	Female	Male	Female
FS161: Letsemeng Local Municipality	No schooling	2160	2424	687	771	0	0	12	12
	Some primary	2188	2282	860	912	0	0	15	27
	Completed primary	562	729	258	315	0	0	8	13
	Some secondary	1809	1768	712	849	3	3	302	398
	Grade 12/Std 12	633	537	210	202	3	4	705	692
	Higher	129	124	58	70	0	0	298	288

Source: STATS SA, 2001

2.6 Economic Analysis: Major patterns and trends

Contribution to Employme		nployment					
Sector	Location	М	F	Permane nt	Seasonal	Trends	Potentials/Compar ative locational advantages
Mining	Koffiefontein					Retrenched workers when	Can still expand by forming a PPP with

		De Beers sold to Petra Diamonds Labour force declined drastically after Petra Diamonds took over	the Municipality Resources from the mining dumps can still be utilised optimally, e.g. brick making with the slime
Farming	All towns	The economy of the municipality is based in the agricultural sector and are being dominated by crop and cattle farmingCommercial farmers are trading privately and contributes nothing to the economy of the area, more especially in terms of their social responsibilityEmerging farmers are receiving funding annually but are not showing much growth with the exception of one or two successful emerging farmers	Establishment of a business entity with both the well established commercial and emerging farmers by a partnership with the municipality in the form of a "Kooperasie" Establishment of PPP's between Commercial and Emerging farmers Purchasing of more land for agricultural development

2.8 Institutional Analysis: Strengths and weaknesses of the municipal Administration

Institutional Profile

Letsemeng Local Council

The Letsemeng Local Council constitutes of a component of 10 elected Councillors, 8 from the ruling party and the remaining 2 from two respective opposition parties. 5 of the 10 Council members are Ward Councillors serving in their respective wards, with the remaining

five serving as PR Councillors. Mr. A.M. Mpatshehla is the political office bearer of the Council and occupies the Mayor/Speaker seat in Council and Councillor V.A. Mona serves as the Council Whip. The Council of Letsemeng Local Council has established its Section 79 Committees in accordance with the Municipal Structures Act of 2000.

Letsemeng Municipal Administration

The Municipal Manager is the Accounting Officer of the municipality; the position is currently being occupied by the Municipal Manager, Mr. Itumeleng E. Poöe. The municipality is made out of three departments which are the Finance, Technical and Corporate Departments and are being managed by three Sections, 56 Managers which accounts directly to the Accounting Officer.

The office of the Accounting Officer is directly responsible for the Performance Management, Local Economic Development, Internal Audit, Shared Services Support and Intergovernmental Relations.

The core responsibilities of departments are structured in a way to fulfil its mandate according to the following divisions in the Municipality: Financial Services, Corporate Services and Technical and Infrastructural Services.

	Positive	Negative
Present Situation	 Strengths Dedicated Leadership Good relationship between Council and Administration Good working relation with District and Province Good financial 	 Weaknesses Lack of personnel with technical capacity No development and planning Unit
Future	 management Opportunities Prospective trade relations with Private Sector PPP's on economic viable business trades to increase revenue rate 	 Threats High unemployment rate & poverty rate barriers for people to pay for services Lack of adequate funding sources for NGO's & SMME's Lack of business sector to contribute to economy

SWOT Analysis of the Municipality

2.9 Priority Issues in Context

What opportunities do we offer?

Despite the challenges we are faced with as a municipality we also offer a number of opportunities, not only to the broader public domain but also institutional transformation and development of the staff complement. In our adopted first Strategic document we have resolved to become one of the most developmental municipalities in the Country and we have adopted a motto saying "**We Sparkle**" and we intend to do exactly that in terms of executing our mandate and key performance areas of our municipality.

Thought our business sector is being dominated by private individuals it shows significant growth more especially in Jacobsdal which has showed enormous competitive trends in its business locality. The business growth is steadily growing more especially with the property development in the form of building of town houses that has been taking place.

What are we doing to improve ourselves?

The approach or methodology that we used for the development of our Strategic document was more output orientated and it is aimed at improving the standard of service excellence in Letsemeng Municipality.

The purpose of the plan was directed towards the following outputs:-

- Business Definition
- Vision
- Business Entity Mission
- Strategic Goals and Objectives Framework
- Core Business Values
- Stakeholder Framework
- Product and Service Portfolio
- SWOT Analysis
- Target Perspective
- Strategy Perspective
- Risk Management Plan

This endeavour and initiative showed the willingness and desire from the current Management and Council to bring effective change in our municipality in both the Administrative and Political wings of Letsemeng Municipality. In fact internal cohesion seems to be at the order of the day, hence the collectiveness of minds during the development of the Strategic document. This was a clear sense of improvement but it did not just end there, the Acting Municipal Manager identified the need for institutional transformation to effect drastic changes in our municipality hence the newly proposed Organogram as contained further down in this document.

We have gone further an aligned ourselves to the development of:

- The Anti Corruption Strategy our plight and commitment towards rooting out corruption in Government;
- Operation Clean Audit;
- 5 Year Local Government Strategic Agenda;
- Municipal Turn Around Strategy;

As Letsemeng Municipality we have committed towards the effective implementation and execution of the abovementioned strategies as per National Legislation.

In terms of practically putting all "Hands on Deck" we have successfully launched the following poverty and job creation initiatives in our municipality:-

- War on Poverty Campaign;
- Operation Hlasela;
- Working for Water Programme;
- Expanded Public Works Programme;
- Local SMME development;
- NYS & DWA Learnership Programme;

These initiatives have brought about enormous change in our endeavours to relieve the plight of the poor and to accelerate job creation opportunities. Not only that but it has also given us an opportunity to have a analytical look at the real issues on the ground, understanding what challenges our people are faced with on a daily basis. Implementation of the abovementioned programmes have also put into practice "Intergovernmental Relations" and not only relations but rather working relations and cooperative governance. All spheres of government have come to learn and experience that the one hand need the other hand, no matter the size of the hand but rather the impact of this "modus operandi" a rather more effective and more visible way of rendering government services to the people. Putting the limited resources and rich diversity of minds and commitments into one basket has brought light at the end of the dark tunnel, indeed it has brought hope to those in despair and has provided to those in need.

What could you expect form us over the next five years?

- An in depth diagnosis of our IDP document;
- Redesigning and redeveloping our IDP to close the gaps as identified in the diagnosis;
- Effective implementation of our IDP document as the most strategic document of the municipality;
- A detailed, deep and rigorous analysis of the status quo of the municipality with respect to the internal and external environment needs;
- Using the KPAs, while organised as they are to facilitate ease of all our planning and performance;
- Spatial Analysis and Rationale (to serve as a sixth focal area)
 - Basic Service Delivery
 - o Local Economic Development
 - o Municipal Transformation and Organisational Development
 - o Municipal Financial Viability and Management
 - Good Governance and Public Participation

Development of a:-

• Five Year Programme

Unpacking the strategies into a five year programme of projects with definable outputs for realization over a five year horizon with some budget projections;

• Three Year Plan

A more detailed project list with financial and other resources allocated;

Annual Plan

A very detailed plan which corresponds to the Service Delivery Budget Implementation Plan;

- Setting of very detailed quarterly (monthly if possible) objectives, activities and outputs based on the five and three year plans;
- This objectives, activities and outputs should serve as the main source of Organisational and Individual Performance Management Systems;
- Review at the end of each financial year with community, intergovernmental and nonstate actor input;

In further breaking down our planning down to the level of assessing Sustainability and Viability of our plans we would:-

- Prioritise community needs per ward;
- Align ourselves with policy and strategy;
- Develop a brief profile of priority areas;
- Conduct a institutional and financial viability assessment;
- Do a SWOT analysis;
- Asses existing and envisaged backlogs and service delivery status;
- Do a Spatial Analysis;
- Write a Problem statement, Challenges and Recommendations;

How will our progress be measured?

In measuring our progress and performance in terms of implementation of the abovementioned plans we would:

As required by Section 38 of the Local Municipal: Systems Act No. 32 of 2000, we will:

Establish a Performance Management System that is, among other things:

- i. in line with priorities, objectives, indicators and targets contained in its IDP;
- ii. develop an alignment model which will remain confined to the principles of a Balanced Score-Card [BSC] PMS Methodology and Approach;
- iii. adapted and customised for Local Government Sector and, in particular, to unique challenges and circumstances of Letsemeng LM

We will also undertake the following six (6) activities to ensure an implementable PMS and yielding better results:

1. Preliminary Research into current PMS	 Conduct preliminary desktop research into the existing PMS Identify gaps and loopholes in terms of PMS alignment with IDP priorities, objectives, indicators and targets 	
2. Validation of PMS Objectives	 Validation of PMS Policy Objectives (Batho Pele White Paper & White Paper on Local Government in line with section 24(2) (c) (iii) [Measurable Performance Objectives) of the MFMA (2003). 	
3. Alignment of PMS with IDP	Meaningful, active and formal linkage and alignment of PMS with IDP priorities, objectives, indicators and targets	
4. Validation of the Key Performance Areas (KPAs)	 Validation and Alignment of KPAs in line with section 152 of the 1996 Constitution of RSA, PMS Regulations (2001), 2009/2014 National Government's Medium-Term Strategic Framework and Free State 5-Year Local Government Strategic Agenda (LGSA). 	
5. PMS Capacity- building	• Capacity-building through workshops, action-learning and hands-on support in terms of the current system (manual and automated/computerized) and its usage by:	
	- Councillors;	
	- Performance Audit Committee;	
	- Management Team;	
	- Performance Management System (PMS) Officer/Manager	
	- Relevant units/sections/components using the system	

• The ultimate output of this exercise will ensure that the municipal PMS that is validated and well-aligned with priorities, development objectives, indicators and targets as contained in the IDP;

- It will also give us ample opportunity to measure our performance in terms of implementation of our IDP;
- Identify our challenges, improve on them and measure our progress effectively;

3. Development Strategies

3.1 The Municipal Vision

"Maximized quality service to local communities"

3.2 Localised Strategy Guidelines GENERAL MANAGEMENT			
Constitution of South Africa (Act 108 of 1996)	a) To introduce a new constitution for the Republic of South Africa and to provide matters incidental thereto.		
Local Government: Municipal Systems Act,2000 as amended To be read with: Local Government: Municipal Planning and Performance Management Regulations, 2001	 a) To give effect to "developmental Local Government b) To set principles, mechanisms and processes to promote social and economic development of communities and to ensure access to affordable services for all. c) To set a framework for planning, performance management, resource mobilization and organizational change and community participation. 		
Local Government: Municipal Structures Act, 1998 as amended	 a) To provide for the establishment of municipalities in accordance with the requirements relating to the categories and types of municipalities, the division of powers and functions between municipalities and appropriate Electoral systems. b) To regulate internal systems, structures and office-bearers. 		
Consumer Affairs (Unfair Business Practices) Act, 1996	a) To provide for the investigation, prohibition and control of unfair business practices in the interest of consumers.		
Local Government Crossboundary Municipal Act, 2000	a) To authorize the establishment of cross-boundary municipalities, to provide for the re-determination of the boundaries of such municipalities under certain circumstances and to provide for matters connected therewith.		
Local Government: Municipal Demarcation Act, 1998	a) To provide for the demarcation of boundaries of municipalities for the establishment of new municipalities.		
Local Government: Municipal Electoral Act, 2000	 a) To regulate municipal elections. b) To amend certain laws and to provide for matters connected therewith. 		
Organized Local Government, 1997	a) To provide for the recognition of national and provincial organizations representing the different categories of municipalities and the designation of representatives to participate in the National Council of Provinces.		

3.2 Localised Strategy Guidelines

Promotion of Local	a) To provide for the coordination of functions of general
Government Affairs Act,	interest to local authorities and of those functions of local
1983	authorities which should in the
	National interest be coordinated.
Promotion of Local	a) To provide for the coordination of functions of general
Government Affairs Act,	interest to local authorities and of those functions of local
1983	authorities which should in the
	national interest be coordinated.
Local Government:	a) To provide for matters relating to municipalities in the
Transition Act, 1993	interim phase, powers and functions of municipalities and
(Repealed except	actions of councillors and officials.
Section	
10G, i.e. Financial	
provisions)	
Occupational Health &	a) To provide for occupational health and safety in the work
•	
Safety Act, 1993	place and the protection of persons outside the work place
	against hazards to health and safety arising from activities of
	persons at the work place.
Promotion of Access to	a) To control and regulate the right of all persons to
Information Act, 2000	information.
Promotion of Fair	a) To give effect to the right to administrative act that is
Administrative Justice	lawful, reasonable and procedurally fair in terms of the
Act,	Constitution of the Republic of South Africa.
2000	
Promotion of Equality	a) To give effect to Section 9 to be read with Section 23(1) of
and	Schedule 6 of the Constitution of the Republic of South
Prevention of Unfair	Africa, 1996, to prevent and prohibit unfair discrimination and
Discrimination Act, 2000	harassment.
	b) To promote equality and to eliminate unfair discrimination
	and prevent and prohibit hate speech and to provide for
	matters connected therewith.
White Paper on Local	a) Spells out the framework and programme in terms of
Government, 1995	which the existing local government system will be
To be read with:	transformed.
A Policy Paper on	b) Establishes the basis for a system of local government
Integrated Development	which is centrally concerned with working with citizens and
Planning, 2000	communities to find sustainable ways to meet their needs
3,	and improve the quality of their lives.
	FINANCE
Appropriation of	a) To provide for a fair division of revenue to be collected
Revenue	nationally between national, provincial and local government
Act, 2000	spheres for the 2000/2001 financial year and for matters
,	connected therewith.
Business Act, 1991	a) To repeal certain laws regarding the licensing of
	businesses.
	b) To provide for the licensing and operation of certain
	businesses, shop hours and related matters.
Debt Collection Act,	a) To provide for controlled debt collection.
1998	
Income Tax Act, 1962	a) To provide for the payment of taxes on incomes of persons
	and taxes on donations.
Insolvency Act, 1936	a) To consolidate and amend the law relating to insolvent
	persons and their estates.
L	

a) To provide for the establishment and management of a Capital Development Fund and for matters incidental thereto.
a) To provide for the establishment of a Board for Municipal Accountants and for the registration of Municipal Accountants and the control of their profession.
a) To provide for the establishment and management of a Consolidated Loans Fund as approved by the Premier
a) To regulate financial management in the local sphere of government to require that all revenue, expenditure assets and liabilities of municipalities and municipal entities are managed efficiently and effectively to determine responsibilities of persons entrusted with local sphere financial management and to determine certain conditions and to provide for matters connected therewith.
a) To provide for pension benefits for councilors.
 a) To regulate financial management in the national and provincial governments and inter alia, provincial public entities.
a) To prescribe and regulate the levying of interest from debtors.
 a) To provide for the taxation in respect of the supply of goods and services.
a) To provide for the reporting to parliament by public entities.
a) To regulate general property valuation
ATION/CORPORATE AND LEGAL SERVICES
a) To manage and regulate elections on national, provincial and local government level.
a) To provide for the expropriation of land and other property for public and certain other purposes and matters connected thereto
a) To provide for the establishment of a national and regional housing boards and the abolition of certain existing boards.

Rental Housing Act, 1999	 a) To define the responsibility of government in respect of rental housing.
Residential Landlord and Tenant Act, 1997	a) To provide for the regulation of landlord-tenant relations in order to promote stability in the residential rental sector in the
	province
TOWN F	LANNING AND SPATIAL DEVELOPMENT
Provision of certain land	a) To provide for the designation of certain land and to
for	regulate the subdivision of such land and settlement of
settlement, 1993	persons thereto.
Black Communities	a) To control the land use rights within the former black
Development Act, 1984	areas.
(Annexure F)	a) To provide for IDD, reflecting ourrent planning and to
Development Facilitation Act, 1995 (Chapter 1)	 a) To provide for IDP, reflecting current planning and to institutionalize development tribunals for evaluating applications
Physical Planning Act, 1991	a) To provide guidelines for the drafting of urban development plans.
Subdivision of	a) To control the subdivision of farm land and agricultural
Agricultural Land Act, 1970	holdings.
Town and Regional	a) To provide for the training and registration of Professional
Planners Act, 1984	Town
Planners White Paper on	
White Paper on Integrated	
Development Planning,	
2000	
	ENVIRONMENTAL
Environmental	a) To provide for environmental impact assessments and
Conservation Act, 1982	exemption, noise
	control areas etc.
National Environmental	a) To provide for co-operative environmental governance by
Management Act, 1998	establishing principles for decision making on matters
	affecting the environment and to provide matters connected thereto.
EN	
Advertising on Roads &	a) To control advertising on national and regional roads.
Ribbon Development	
Act,	
1940	
Regulations on	a) To control all advertising on national and regional roads.
Advertisements on or	
Visible from National	
Roads, 1998 National Building	a) To provide for the promotion of uniformity in the low
National Building Regulations and Building	 a) To provide for the promotion of uniformity in the law relating to the erection of buildings in the areas of jurisdiction
Standards Act, 1977	of local authorities and for the prescribing of building
	standards
National Water Act, 1998	a) To provide for fundamental reform of the laws relating to
	water resources
Water Services Act,	a) To provide for the rights of access to basic water supply
1997	and sanitation, national standards and norms for tariffs and
	services development plans.

Criminal procedure Act, 1977 a) To consolidate and regulate procedure and evidence in criminal proceedings. Disaster Management Act, 2003 a) To provide for an integrated, coordinated and common approach to disaster management by all spheres of government and related matters. Fire Brigade Services Act, 1987 a) To provide for the rendering of fire brigade services and certain conditions to the rendering of services Gatherings and Demonstration Act, 1993 a) To control public gatherings and procession marches. Hazardous Substances Act, 1973 a) To control matters relating to gas, petrol and liquids. National Land Transport Transition Act, 2000 as amended a) To Transform and to structure the Republic's land transport system. b) To give effect to the national policy concerning the first phases of the process. b) To give effect to the national policy concerning the first phases of the process. C) To achieve a smooth transition to the new system applicable nationally. a) To promote planning and provision of adequate urban transport facilities. National Road Traffic Act, 1996 a) To provide in the public interest for coordinated and cooperative strategic planning, regulation, facilitation and licensing of motor vehicles and drivers including Itness requirements and incidental matters. Road Traffic Act, 1993 a) To provide in the eviction of unlawful occupants of land and the protection of the rights of such occupants of land and the protection of the rights of such occupants of land and the protection of the rights of such occupants of land and	SAFETY AND SECURITY					
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which render such services and for the coordination of services.						
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National Policy for [a) To provide for control measures to promote health of the	National Policy for	a) To provide for control measures to promote health of the				
Health inhabitants of the Republic and for matters of connected	Health	inhabitants of the Republic and for matters of connected				

Act, 1990	thereto.		
HUMAN RESOURCES			
Employment Equity Act, 1998	 a) To promote the constitutional rights of equality and the exercise of true democracy. b) To eliminate unfair discrimination in employment. c) To redress the effect of unfair discrimination in the work place to achieve a workforce representative of the population. 		
Basic Conditions of Employment Act, 1997	a) To give effect to the right to fair labour practice.b) To provide for the regulations of the basic condition of employment.		
Compensation of Occupational Injuries and Diseases Act, 1993	a) To regulate the categories of persons entitled to compensate for occupational injuries and diseases, and to determine the degree of disabled employees.		
Labour Relations Act, 1995 (As amended)	 a) To regulate the organizational rights of trade unions, the right to strike and lock-outs. b) To promote and facilities collective bargaining and employee participation in decision making. c) To provide simple procedure for labour disputes. 		
Skills Development Act, 1998	a) To provide for the implementation of strategies to develop and improve the skills of the South Africa workshop, to provide for learnerships, the regulation of employment services and the financing of skills development.		
South African Qualifications Authority Act, 1999	 a) To provide for the establishment of a National Qualifications Framework and the registration of National Standards Bodies and Standards Generating Bodies and the financing thereof. 		
Unemployment Insurance Act, 1966	a) To provide for the payment of benefits to certain persons and the dependants of certain deceased persons and to provide for the combating of employment.		
	ELECTRICITY		
Electricity Act, 1987	a) To provide for and regulate the supply of electricity and matters connected thereto.		

3.3 Objectives and strategies for each Priority Issue

Strategic Objectives

To successfully achieve the abovementioned vision, the strategic objectives were developed and added into the IDP, the following factors were taken into consideration when the Strategies were developed with an output orientated approach:-

• The development strategy must be sustainable and should therefore address the provision of services in an accelerated and qualitative manner;

- The strategy should build on the strengths of the municipal area and minimise the weaknesses, take advantage of development opportunities and address identified threats or risks as identified in the SWOT analysis;
- The strategy must comply with the constitutional obligations and electoral mandate of the municipality towards its residents and must contribute towards the development objectives of the Letsemeng Council.

Strategic	Objective	Goals
Objective		
1	To provide democratic & accountable municipal services to local communities	 broaden local democracy local government accountability administrative support to council effective execution of council decisions
2	To provide services to communities in a sustainable manner	 infrastructure services social services economic services
3	To ensure good governance practices	 corporate governance business leadership resource management programme management project management performance management risk management

The Strategic objectives that the Letsemeng Council has set are as follows:

Further to this the Letsemeng Council has developed new Strategies since March 2010 in accordance with the National Municipal Turn Around Strategy developed by the office of the Minister for COGTA, Mr. S. Sicheka which is applicable to all local municipalities.

The MTAS focuses on the five key performance areas of the municipality which are as follows:

	Key Performance	Key Performance Indicator		
	Area			
1	Basic Service Delivery	 Access to water Access to sanitation Access to electricity Refuse removal and solid waste disposal Access to municipal roads Formalisation of informal settlements Access to housing Disaster management Municipal Health Services (Environmental Health) 		
2	Public Participation	 Functionality of Ward Committees Broader public participation plans and policies Public communication systems Complaints management system Feedback to communities 		
3	Governance	 Political Management and Oversight Stability of Councils Delegation of functions between political and administrative offices Administration Recruitment and selection policies procedures and developed Policy on suspension of employees developed Vacancies other S56 All S56 with signed Performance Agreements Organisational Performance Management System developed Skills Development Plan for employees (Workplace Skills Plan - WSP) Labour Relations LLF meetings convened as planned Organisational Rights Procedure developed 		

4	Financial Management	 Revenue enhancement programme developed Debt management programme developed Cash flow management model developed Funding plan shows capital expenditure Clean audit plan developed Submission of Annual Financial Statement % MIG expenditure by end of financial year Asset management register developed Supply Chain Management policy applied in a fair and transparent manner (e.g. open tenders, Bid Adjudication Committee established) Indigent register updated
5	Local Economic Development	 LED Plan aligned to the FSGDS and adopted by Council Municipal contribution to LED

The objectives of the MTAS are developed to:

- Address immediate financial and administrative problems in municipalities;
- Prevent indiscriminate hiring and firing;
- Ensure the implementation of a transparent municipal supply chain management system;
- Strengthen ward committee capacity and implement new Ward Committee Governance model;
- National and Provincial commitments in IDPs;
- Differentiated responsibilities and simplified IDPs;
- Funding and capacity strategy for municipal infrastructure;
- Intergovernmental agreement with metro's on informal settlement upgrade including alignment of MIG (Cities) and Housing subsidy grants;
- Capacity grants & programmes reviewed and rearranged, including Siyenza Manje support for a more effective support and intervention programme including Rapid response teams and technical Support Units;
- Upscale Community Works Programme to ensure ward based development systems;
- Implement the Revenue Enhancement Public Mobilisation campaign;
- Launch the "Good Citizenship" campaign focusing on governance values to unite the nation and mobilize involvement in local development affairs;
- Preparations for next term of local government, inspire public confidence including commitment by political parties to put up credible candidates for elections;

Letsemeng Municipality has committed itself to the effective and efficient implementation of its own MTAS and has thus aligned its MTAS to its IDP and Budget for the 2010/2011 financial year.

Development Strategies

Development Strategies

Letsemeng Municipality has set its development strategies and objectives in accordance with the Strategy that it has developed, which are as follows:

OBJECTIVES	PERFORMANCE INDICATOR	TARGET 09/10	TARGET 10/11	TARGET 11/12
	Approved Good Governance Masterplan Planned vs Required (n)	1	-	-
cracy	Good Governance Master Plan Targets met (%)	75	85	100
Broaden Local Democracy	Community Perception Satisfaction Rating (n)	1	2	2
Broaden	Monitoring Reports required vs Available (%)	75	85	100
	Committees Planned vs Established (%)	80	90	100

Strategic Goal 1: To Provide Democratic & Accountable Municipality for Local Communities

	Committee Functionality	80	90	100
	Rating (%)			
	Approved Community Stakeholder Plan Required vs Available (n)	1	-	-
	Community Stakeholder Plan Targets met (%)	60	80	100
	Monitoring an Evaluation Systems Alinged (n)	1	-	-
	Intervention Strategies Developed (%)	20	40	60
	Implement Integrated Ward Committee Based Systems as outlined by COGTA (%)	70	80	90
-ocal Government Accountability	Regulatory Framework Reports Required vs Submitted (%)	50	100	-
Ľ				

	Compliance to Audit (%)	60	80	100
	Community Queries Received vs Resolved (%)	70	80	100
	Municipal Council Support Plan Required vs Planned (n)	1	-	-
	Municipal Council Oversight Plan Developed vs Required(n)	1	-	-
	Municipal Council Master Resource Plan Developed (n)	1	-	-
isions	Council Resolutions made vs Executed (%)	100	-	-
Effective Execution of Council Decisions	Municipal Average Lead Time Performance Measures Plan Developed - SMART (n)	1		-
Execu	Average Lead Time Targets			
ctive E	Met (%)	95	95	95
Effec	Monitoring Reports Required			
	vs Available (%)	100	100	100

OBJECTIVES	PERFORMANCE INDICATOR	TARGET 09/10	TARGET 10/11	TARGET 11/12
INFRASTRUCTURE SERVICES	Infrastructure Master Plan Fully Aligned (%)	70	100	-
Cemeteries	Cemetry Maintenance and Development Plan Developed vs Required (n)	1	-	-
පු	Cemetry Targets Met (%)	80	90	100
SOL	Blueprint Implementation Required vs Executed (%)	100	-	-
Municipal Buildings	New Municipal Buildings Developed (n)	-	5	10
M M	Inspections Requested vs Planned (n)	-	4	4
Library	Review & Align Library Plan with relevant and applicable Legislation (n)	1	-	-
	New Library Building Planned vs Required (n)	-	1	1

Strategic Goal 2: To Provide Services to Communities in a Sustainable Manner

	Sanitation Plan Developed			
N	Sanitation Plan Developed vs Required (n)	1	-	-
Sanitation	Sanitation Plan Target Met (%)	60	70	80
Sports & Recreation Facilities	Sports & Recreation Facilities Upgrade Plan Availability (n)	1	-	-
	Sports & Recreation Facilities Required vs Developed (n)	-	1	1
Parks	Parks Development Plan Required (n)	1	-	-
Ě.	Parks Development Plan Targets Met (%)	60	80	100
Waste Facilities	Municipal Waste Management Plan Reviewed (n)	1	-	-
Was	Waste Reduction Targets Met (%)	60	80	100

1				
	Municipal Integrated Waste Management Plans Fully Aligned (%)	60	80	100
	Approved Roads Development and Management Plan (n)	1	-	-
Roads	Roads Management Plan Targets Met (%)	-	20	40
	Roads Monitoring & Evaluation Reports Submitted (%)	-	20	40
Energy	Approved Energy Management Plan Required vs Developed (n)	1	-	-
Ш	Energy Management Plan Targets Met (%)	-	60	80
Community Halls	Approved Community Hall Development Plan Required vs Developed (n)	1	-	-
Street Trading	Approved Street Trading Plan (n)	1	-	-
Water	Approved Water Management Plan (n)	1	-	-

Environme nt)	Integrated Environmental	1	-	-
ш	Programme Reviewed			
(Pound Services	Approved Pound Services Management Plan Required vs Developed			
Local Disaster Management	Local Disaster Management Plan Aligned	-	60	80
Ran	Existing Plan Reviewed	-	60	80
Traffic And Licensing	Approved Traffic Licensing Plan			
Traffic And	Traffic and Licensing Targets met	-	60	80
	Trafficing and Licensing Monitoring and Evaluation System Developed	20	40	60
Building Inspection & Licensing)	Building Inspection & Licensing Management Plan Required vs Developed			
aing Inspectio	Building Inspection & Licensing Targets met	-	60	80
Builc	Monitoring and Evaluation			

	Reports Submitted			
Human Settlement	Human Settlement Plan Required vs Developed (n)	1	-	-
ECONOMIC SERVICES	Municipal Wide Business Masterplan Developed			
	Economic Services Targets Met	-	60	80
	Economic Services Monitoring and Evaluation Reports Submitted	-	60	80
(Business Opportunities	Business Forum Planned vs Required (n)	1	-	-
orums	Business Forums Required vs Established	-	40	60
Business Forums	Business Forum Functionality Rating	-	40	60
	Emerging Farmer Policy Developed vs Aligned (n)	1	-	-

Commonage Services	Commonage Leasing Strategy Developed	1	-	-
Se a Co	Commonage Management and Monitoring and Evaluation System Develop	-	60	80
Land Use Management	Integrated Land Use Management Plan Required vs Available			
Trading	Trading Zoning Plan Developed			
SMME Developm ent	Municipal Smme Plan Developed and Aligned with relevant Stakeholders vs Required			
Busines s Licensin g)	Business Licensing Guidelines			

Strategic Goal 3: To Ensure Good Governance Practices

OBJECTIVES	PERFORMANCE	TARGET	TARGET	TARGET
	INDICATOR	09/10	10/11	11/12
CORPORATE GOVERNANCE	Corporate Governance Compliance Plan Required vs Developed (n)	1	-	-
	Corporate Governance Strategy Targets Met (%)	60	80	100
BUSINES S LEADER SHIP	Strategic Positioning Plan Developed (n)	1	-	-
	Organisational Capacity Assessment Plan Required vs Implemented			
	Community / Organisational Climate / Employee Satisfaction Survey (n)	3	-	-
	Stakeholder Management Plan Developed vs Required			
	Business Performance Reviews (n)	1	-	-
	Audit Reports Responses Recorded (%)	100	100	100

	Organisational Structure Responsiveness Rating (%)	60	80	100
	Funded and Unfunded Mandates Rating			
iquipment)	Integrated Human Capital Management Plan Developed (n)	1	-	-
SEMENT s, ICT and E	HR Management Framework Availability (n)	1	-	-
RESOURCE MANAGEMENT al, Finance, Facilities, ICT ar	HR Acquisition Strategy Developed (n)	1	-	-
RESOURCE MANAGEMENT Human Capital, Finance, Facilities, ICT and Equipment)	HR Development Strategy (n)	1	-	-
(Humar	HR Maintenance Strategy Developed (n)	1	-	-
BEMENT	Programme Management Plan Developed (n)	1	-	-
PROGRAMME MANAGEMENT	Programme Management Infrastructure Availability (n)	1	-	-
PROGRAM	Programme Management Nerve Centre System Availability	1	-	-

	Programme Management Regulatory Framework Developed	1	-	-
	Programme Management Targets Met	60	80	100
	Programme Management Monitoring and Evaluation Reports Submitted			
	Project Management Plan Developed			
MENT				
PROJECT MANAGEMENT	Project Management Infrastructure Availability			
PROJECT	Project Management Regulatory Framework Developed			
	Project Management Targets Met			
	Projects Management Monitoring and Evaluation Reports Submitted			
PERFORMANCE MANAGEMENT	Performance Management Plan Developed	1		
	Performance Management Infrastructure Availability	1		

1			,
	Performance Management		
	Regulatory Framework		
	Developed	1	
	•		
	Performance Management		
	Targets Met		
		1	
	Performance Management		
	Monitoring and Evaluation		
	Reports Submitted	1	
	Risk Management Plan		
	Developed		
		1	
	Risk Management		
E	Infrastructure Availability		
		1	
Σ			
U	Risk Management		
A	Regulatory Framework	4	
A	Developed	1	
Z	-		
RISK MANAGEMENT	Risk Management Targets		
2	Met		
	Risk Management		
	Monitoring and Evaluation		
	Reports Submitted		
1			

The municipality has gone further and has set out it strategic perspectives in line with the strategic objectives set; further to it the municipality has aligned it to the Provincial Growth and Development Strategy.

Powers and Functions assigned to Letsemeng Local Municipality

Chapter 3 of Municipal Systems Act, 2000 states that a municipality has all the functions and powers assigned to it in terms of the Constitution, and must exercise them subject to Chapter 5 of the Municipal Structures Act, 1998. Furthermore, a municipality is empowered by legislation to do anything reasonably necessary for, or incidental to, the effective performance of its functions and the exercise of its powers.

Against this legislative directive, Letsemeng Local Municipality understands and interprets its powers and functions aligned with objects of local government as set out in section 152 of the Constitution as follows and as further authorised by the responsible MEC:

Ok	jects of Local Government	Μι	unicipalities Powers and Functions
•	To provide democratic and accountable government for local communities	•	Developmental municipal planning
•	To ensure the provision of services to	٠	Building regulations
	communities in a sustainable manner	•	Municipal airports (Landing Strip)
		•	Storm water drainages
•	To promote a safe and healthy	•	Cemeteries
	environment	•	Local amenities
		•	Municipal roads
		•	Water and sanitation services
		•	Street lighting
		•	Traffic and parking
		•	Refuse removal and refuse dumps
		•	Cleansing
		•	Fire fighting
		•	Licensing of dogs
		•	Pounds
		•	Local sport facilities
		•	Municipal parks and recreation
•	To promote social and economic	•	Local tourism
	development	•	Street trading
		•	Trading regulations
		•	Sell food to the public
		•	Public places
•	To encourage the involvement of	•	Community participation
	communities and community	•	Fair, equitable and transparent supply
	organizations in the matters of local		chain practices
	government		

Powers and Functions: Letsemeng Local Municipality [FS161]

Alignment Process

This final IDP document has undergone robust and iterative alignment processes in order to ensure vertical and horizontal alignment to the district, provincial and national plans and programme as well as due cognisance of the local municipal proposed developments.

The Free State Growth and Development Strategy (FSGDS)

The FSGDS is guided by the National policy thrusts identified for the Millennium Development Goals (2004 – 2014). This document strives to balance development of economic sectors and spatial localities. The FSGDS principles are as follows:

- a) Apply the principles of sustainable development
- b) Acknowledge the ecological limitation of the environment
- c) Ensure alignment between all spheres of government
- d) Ensure integrated development planning and implementation
- e) Actively address economic and social inequalities
- f) Promote economic infrastructure investment and development spending in areas of potential and need according to the principles of the NSDP
- g) Acknowledge the importance of BEE, as well as the need to broaden access to the economy
- h) Promote labour intensive approaches to development.

Based on the social and economic development challenges of the Free State province has identified the following as primary development objectives:

- a) Stimulate economic development;
- b) Develop and enhance infrastructure for economic growth and social development;
- c) Reduce poverty through human and social development;
- d) Stimulate economic development;
- e) Ensure a safe and secure environment for all people of the province;
- f) Promote effective and efficient governance and administration

2014 Targets of the Free State Province

- a) To achieve an annual economic growth rate at least equal to the national average economic growth rate;
- b) To reduce unemployment from 38, 9% to 20%;
- c) To reduce the number of households living in poverty by 5% per annum;

- d) To improve the functional literacy rate from 69, 2% to 85%;
- e) To reduce infant mortality for children under five years to 65 per 1000 live births;
- f) To reduce the obstetrical maternal mortality rate from 65, 5% to 20, 06% per 100000 women in the reproductive age group
- g) To stabilize the prevalence rate of HIV and AIDS and reverse the spread thereof;
- h) To provide shelter for all the people of the province;
- i) To provide free basic services to all households;
- j) To reduce crime rate by at least 7% per annum;
- k) 11. To provide adequate infrastructure for economic growth and development;

Alignment of the Letsemeng LM Integrated Development Plan with the Free

State Growth and Development Plan Strategy

FSGD STRATEGY	FSGDS	LETSEMENG	LETSEMENG
	PROGRAMME	STRATEGY	PROGRAMME
Expanding the manufacturing sector in key sub- sectors	Beneficiation of agricultural products - Bio-diesel - Cherries - Asparagus - Meat - Maize / Wheat - Potatoes • Beneficiation of petrochemicals • Beneficiation of mining products • Facilitate expansion of other manufacturing • High-value products as well as innovation and experimentation • Mass produced goods	 To promote the creation of sustainable jobs in the municipality; To strengthen poverty alleviation initiatives; To create a conducive environment for partnerships among various stakeholders involved in local economic development in the municipality; 	Local Economic Development • Tourism Growth • Agriculture and Land Reform / Rural Development
Focusing on diversification in agricultural development	Improve tourism marketing and business support • Develop tourism support structures • Develop and increase tourism		Agro processing • Development of agricultural activities • Commonage development & management

1. ECONOMIC DEVELOPMENT, EMPLOYMENT AND INVESTMENT

	products Promote all forms of 		
	tourism	Te server of all	To or finite a fi
Focusing on diversification in agricultural development	Improve tourism marketing and business support • Develop tourism support structures • Develop and increase tourism products • Promote all forms of tourism	 To promote the creation of sustainable jobs in the municipality; To strengthen partnerships with existing local tourism initiatives in the municipality like the Diamond and Wine Route; To Develop tourism infrastructure in the municipality; Increase PDI participation in commercial farming in the municipal area; 	 To optimise the utilization of land and improve nutrition Support future agro Processing initiatives
Facilitate and ensure enabling and economic infrastructure	Expand online learner technology • Expand utilisation of iCAM • Facilitate advanced ICT infrastructure • Facilitate improved air transport access to the Free State • Upgrade and maintain road infrastructure • Supply bulk water and electricity infrastructure	• Ensure the provision of the bulk supply of water and electricity	
Emphasising SMME Development	Facilitate and improve access to funding sources • Provide formal and informal training for SMMEs • Establish local business-support infrastructure • Develop institutional capacity for SMME development • Maintain central	 Providing Technical Assistance to emerging and informal businesses; Conduct feasibility studies for SMME development; 	 Support emerging and informal business to prepare business plans for funding/loans; Mobilize financial resources of existing institutions and cooperate social responsibility programmes; Coordinate that SMMEs acquire

B3. Promoting human resource development (emphasis on human resource skills required	business-support infrastructure (including a business database) Implement learner ships • Implement internships • Formal and informal training	 Promote the Learnerships Programme; Develop a local LED strategy; Develop a Local 	 more adequate and up to date technology e.g. farming equipment; Implement LGSETA Programme; Implement JIPSA related programmes; Develop N8
regarding economic growth – Agriculture, Manufacturing, Tourism, and Transport and Distribution services	agriculture, manufacturing and tourism (Support small-scale farmers) • Support to beneficiaries of land redistribution and restitution programmes • Support farmers to Comprehensive Agriculture Support Programme • Non-formal training for farmers in agriculture management • Repositioning of the FET to support economic drivers	Growth and Development Strategy; • Support and implement ASGISA related programmes; • Support local tourism initiatives; • Promote heritage and events tourism;	business and tourism corridor;
Create conducive environment	Develop enabling strategies (e.g. LED strategies, investment promotion strategies) • Establish develop zones and corridors as well as urban development nodes • Facilitate completion of land restitution programme • Buy land for the establishment of PDI farmers • Transform government's property ownership (BBBEEE) • Secure land tenure rights in the Free State • Ensure designated funding and	 Conduct a State of the Environment Report (SoER); Establish the LLM Development Agency; Promote job retention and creation of sustainable jobs; 	 Establish a local business chamber; Implement anchor and high impact projects Implement EPWP Projects;

maintenance of government	
property	
Upgrade and maintain all	
government buildings	

2. JUSTICE CRIME PREVENTION AND SECURITY

FSGD STRATEGY	FSGDS	LETSEMENG	LETSEMENG
	PROGRAMME	STRATEGY	PROGRAMME
Facilitate an improved and effective integrated criminal justice system	Coordination of an integrated criminal justice system • Victim empowerment • Service programmes for children in conflict with the law • Reduce time to finalize cases in court • Increase in cases to court • Develop and implement integrated Crime prevention	• Promote intergovernmental programmes on effective integrated criminal justice system;	
	programmes		
Ensure and efficient and effective police service system the province	Effective visible police service • Encourage community participation • Encourage community participation • Encourage community participation • Maintain rural safety • The combating of corruption in SAPS	Promote Community Policing;	Support the establishment of vibrant and effective Community Policing Forums;
Implement Provincial Emergency Medical Services Plan	Provide medical rescue, pre- and inter-hospital Emergency Medical Services	• Coordinate effective EMS between the Department and the community;	 Facilitate the request for more ambulances for the municipal area;

Ensure a safe and secure environment at all institutions	Implement safety programmes at all institutions	 To utilise the Institutional Capacity within the Disaster Management field in the municipality; To establish Disaster Management Structures in the Local Area; To Develop the Risk Assessment Strategies; To Develop the Risk Reduction Strategies; 	Development of landfill management plans for sites in the municipality;
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3. SOCIAL AND HUMAN DEVELOPMENT

FSGD STRATEGY	FSGDS	LETSEMENG	LETSEMENG
	PROGRAMME	STRATEGY	PROGRAMME
Social and Human Development		Investing in the development of the people Providing Sustainable Infrastructure	
Improving housing and basic Services	Provide Housing • Provide sanitation • Eradicate bucket system • Provide water • Provide electricity • Provide cemeteries • Provide solid-waste disposal sites • Provide storm-water drainage	 Identify housing needs in the municipality; To eradicate Sanitation backlogs To eradicate Water backlogs; Develop storm water management; Provide support to initiatives intended at water conservation 	 Review the housing Sector plan; Implement water services development plan; Ensure provision of sufficient bulk water supply; Construct and maintain storm water infrastructure; Enhance the provision of free basic electricity and free

		and water demand management;To eradicate the electricity	 basic alternative energy; Electrification and Area lighting in all
		supply backlogs;	towns;
C2. Improving health-care services	Provide health infrastructure • Upgrade health infrastructure • Implement and monitor comprehensive plan on care, treatment, and management of HIV and AIDS • Implement the national TB strategy • Improve the immunisation coverage of children • Implement HIV and AIDS prevention and support programme • Provide an integrated service to people affected and infected by HIV and AIDS • Implement integrated service to people affected and infected by HIV and AIDS • Implement integrated management of Childhood Illnesses Strategy • Expand free health services • Implement and monitor continuous quality improvement programme • Improve access to health care for people in rural areas	 Promote effective and efficient PHC services rendered in the Municipality; To reduce the prevalence of HIV/ AIDS in the municipality; Implementation and establishment of occupational health, safety and wellness Programme for Letsemeng Local Municipality employees; 	 Conduct need analysis in clinics(PHC); Conduct assessment on functionality of Health structures; Ensure effective and functional Local Clinic Committees;
C3. Improving education and educational services	Implement adult literacy and numeracy	Management of capacity building and skills	Approved work skills
and skills	programmesProvide ABET in	development programmes;	Plan; • Ensure Skills development
	accordance with the ABET Act • Implement skills	 Ensure Skills development workshops and 	workshops and courses;

			· · · · · · · · · · · · · · · · · · ·
	development	courses;	
	programmes	 Management of 	
	 Capacity building of 	discretionary	
	clients	fund (LGSETA)	
	incorporated in		
	service delivery		
	Implement		
	learnership		
	Programmes		
	Address critical gaps		
	in		
	identified areas		
	(emphasis on		
	mathematics, science,		
	and		
	technology)		
	Implement GETC		
	 Implement FET 		
	Certificate		
	Implement ECD		
	Programmes		
	Provide education		
	infrastructure		
	• Upgrade,		
	rehabilitate, and		
	renovate education		
	infrastructure and		
	facilities		
	Eliminate backlog in		
	basic		
	services in schools		
	Provide transport for		
	farm		
	schools		
	Provide		
	accommodation for		
	learners from non-		
	viable farm		
	schools		
	 Implement school 		
	nutrition		
	Programmes		
Improving social-	Increase to social	To effectively	
development	assistance	advocate and	
services	programme	implement	
	Provide emergency	programmes aimed	
	food security to	at advancing youth	
	needy families and	development;	
	individuals	 Promote youth 	
	Provide pay-point	service	
	facilities		
	 Increase access to 	programmes in the	
		municipality;	
	Implement	Promote and	
	-	implement	
	community-		

	development projects • Implement training programmes to	programmes aimed at addressing gender issues within the	
	support care and protection of the vulnerable • Provide early- childhood development services • Implement	municipality; To raise awareness, offer support and implement programmes aimed at addressing the plight	
	programmes targetingthe unemployed and out- of-school youth • Promote social	of people with disabilities;	
	integration and empowerment of people with disabilities • Promote special programmes for		
	the vulnerable in government • Implement the moral regeneration programmes for the community		
	 Implement moral regeneration programmes within government Implement incomegenerating 		
	projects for youth, women, and persons with disabilities		
C5. Improving cultural, sport, and recreational services	Provide arts and culture centres • Provide other government accommodation/ buildings • Provide library infrastructure • Provide sport facilities	 Assist and Develop Special Projects and Programs and Events relating to Arts, Culture, Heritage and Sporting; Develop and 	Participate in Arts, Cultural and Heritage projects and events;
	 Provide multi- purpose centres Provide library and information services Provide special 	support Poverty Alleviation Programs and Projects in towns; • Assist in identifying the	

services • Promote major cultural events • Provide museum and heritage services • Build capacity in visual and performing arts • Facilitate mass participation in sport and recreation activities • Render sport science, exercise rehabilitation, and sport development services	facilities backlog on Social Services in communities; • Coordinate and facilitate the improvement of safety on Community Social Services;
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4. EFFECTIVE GOVERNANCE AND ADMINISTRATION

FSGD STRATEGY	FSGDS	LETSEMENG	LETSEMENG
	PROGRAMME	STRATEGY	PROGRAMME
E1. Improving integrated development planning and implementation	Align and co-ordinate IDPs and FSGDS Improve a cluster system across the two spheres of government in the province Ensure effective implementation of intergovernmental relations Coordinate strategic programmes (EPWP, ISRDP, Project Consolidate. e Promote the involvement of traditional leadership) Coordinate PPPs Implement the	 To ensure full participation of relevant stakeholders within the municipality; To promote and encourage alignment of the NSDP, PDGS and SDF in the municipalities IDP; 	 Monitor the Implementation of the Local IDP Framework; Develop a schedule of IDP Representatives Forum; Develop the IDP Process Plan; Implement and Monitor the LLM Public Participation Strategy; Ensure the Implementation of the IGR Policy;

	National and Provincial Programme of Action • Implement Community Based Ward Planning through Wa Committees		
E2. Ensuring effective communication with stakeholders and clients	Improve interaction between government and the people • Implement one-stop government services • Implement e- governance • Create BBBEE opportunities for women, youth, and people with disabilities • Review procurement system	 Development of a communications policy; Implementation and development of the Customer Care Policy; Facilitate the Implementation and development of Language Policy; To establish an effective Council Support system in Letsemeng Municipality; To ensure effective management of the political environment at Letsemeng Municipality; To provide Support and Assistance for Councillors to participate and deliberate on council matters; To Support Councillors to perform their constituency work; To facilitate interaction among Councillors within Letsemeng Municipality; To facilitate the process of capacity building of 	 Develop a centralized communication and information system; Embark on community/media road shows;

		the Councillors;	
E4. Ensuring effective Human Resource Development and Management	Implement integrated human resource development strategy • Implement employment equity plan • Implement retention strategy • Implement employee assistance programme • Coordinate bursaries and Learner Support Programme	 Capacity building and skills development; Promotion of employee wellness/assistance programme; Management of Labour Relations; To enhance political, administrative and labour relations and improve motivation of the workforce; To promote the performance management system; Ensure institutional compliance to relative legislation; 	 Conduct LLM skills Audit; Conduct Training Needs Assessment; Implement Employee Performance Appraisals; Implement Employee Performance Plans;
E5. Ensuring improvement in financial management	Improve and coordinate revenue measures and mechanisms • Strengthen financial management capacity in departments • Implement credit control systems	 Institutional Financial Plan; Municipal Finance Management Act; 	 Implement the MFMA Implement LLM Financial Plan;
E6. Promoting integrity in Government	Implement anti- corruption and fraud strategy • Promote ethical behaviour (Code of Conduct) in government	Implement and Monitor Code of Conduct of both the Staff and Elected Political Office Bearers;	
E7. Establishing proper management information and records management systems	Improve record management services in departments • Secure information within departments	 To provide secretarial services; To provide effective Document Management; 	 Implement a Record Management Policy; Provide Total quality management of document reproduction;
E8. Improve asset management	Improve control over assets and resources	 Institutional Assets Register 	Effective Implementation and management of assets register;

E9. Building government's capacity in critical areas	Improve financial management capacity • Improve strategic- planning training monitoring and evaluation capacity • Develop information technology skills • Enhance Batho Pele skills • Provide capacity- building programme for all staff	 Municipal Finance Management Act; Establish customer care unit; Manage Capacity Building and Skills Development Programmes; 	 Implement a toll free Hotline; Conduct community Perception surveys; Implement Electronic Information System;
E11. Monitoring, evaluating and reviewing FSGDS	Implement FSGDS Monitoring and Evaluation	 To ensure that the performance of the municipality is monitored; To ensure that a service delivery and budget implementation plan is developed for the whole municipality; To ensure that quarterly organizational reports are compiled; To ensure annual performance organizational improvement plan is compiled 	 Implement Service Delivery Plan; Compile quarterly organizational Performance reports; Compile Mid-Term Budget and Performance Assessment Reports; Compile Annual Performance Improvement Plan;

4. Projects

Projects

The Municipality has divided its projects into three categories/plans:-

<u>Category 1 (Annual Plan)</u> – projects aimed at for the 2011/201 financial year, with dedicated funding. This category also shows the alignment of the Letsemeng IDP with projects from Sector Departments also with dedicated funding, the only difference is that the

funding for those projects are not aligned to the budget of the municipality because the funding thereof will be administered by Sector Departments. These projects are absolute infrastructural development projects. (Annexure "A")

Category 2 (Three year plan) – projects aimed at for the 2011/2012 financial year till the 2012/2013 financial years, practically over a period of three years. The financial projections are stated and will most definitely be covered by MIG funding and own municipal funding. The projects list is however subjected to changes based on the annual IDP review process as priorities might change from year to year based on the needs analysis and public participation perspectives.

<u>Category 3 (Five year plan)</u> – projects aimed at a period of five years commencing from the 2010/2011 financial year till the 2014/2015 financial years. These projects focuses broadly on all types of projects and are not very specific and encompasses all types of projects, more especially high impact, job creation and poverty alleviation projects. These projects are unfortunately not funded and implementation thereof is subjected to sourcing of funding from both Government and private funding, the municipality will thus have to go an extra mile in search of these funding. Funding Agencies, Youth development Agencies, and State Owned Enterprises, Sector Departments (both Provincial and National) as well Public Private Partnerships will have to be considered for funding of these projects. This project is however not static and implementation thereof is not guaranteed.

No	Project Description	Area	Funding Source	Project Amount
	11-12 Ward 2 Internal streets upgrading	Ward 2	MIG	2 652 185
	11-12 Ward 5 Internal Streets upgrading	Ward 5	MIG	2 652 184
	11-12 Upgrading of Dumping Site	All	MIG	910 000
	11-12 Ward 2 Thusanang MPC	Ward 2	MIG	1 500 000
	11- 12 Ward 1 Community Hall Oppermans	Ward 3	MIG	1 500 000
	11-12 Ward 4 Taxi Rank (Koffiefontein)	Ward 4	MIG	1 000 000
	11-12 Upgrading of Water Purification plant Luckhoff	Ward 1	MIG	1 500 000
	11-12 Ward 3 Building of community Hall	Ward 3	MIG	1 600 000
	11-12 Ward 5 Erection of Resevoirs Petrusburg	Ward 5	MIG	615 000
	11-12 Retention	All	MIG	718 446
	PMU			910 000

IDP Project List – 2011/2012 – Financial Year

IDP Project List – 2012/2013 – Financial Year

No	Project Description	Area	Funding Source	Project Amount
	12-13 Ward 3 Upgrading of Internal Streets			2 000 000
	12-13 Ward 3 Sports Complex			1 500 000
	12-13 Ward 1 Sports Complex Luckhoff			1 500 000
	12 - 13 Upgrading Waste Management Collection	All Wards		900 000
	12-13 Ward 1 Sports Complex Oppermans			1 500 000
	12-13 Street Lighting	All Wards		4 524 400
	12-13 Ward 5 Increase Bulk Water Supply Petrusburg			2 400 000
	12-13 Ward 4 Thusanang MPC			1 600 000
	12-13 Ward 2 Upgrading of Water Purification plant			1 200 000
	12-13 Ward 2 Upgrading of internal streets			3 000 000
	Retention			910 500

IDP Project List – 2010/2011 till 2014/2015 – Financial Year

No	Project Description	Area	Funding Source	Project Amount
	Establishment of a brick making factory	Koffiefontein	Petra Diamonds	
	Agro – processing factory	Petrusburg		
	Completion of Milk Dairy project	Luckhoff		
	Re-direction and construction of Koffiefontein bridge	Koffiefontein		
	Establishment of Cultural Villages	Petrusburg and Luckhoff		
	Road building of all internal roads	All		
	Establishment of truck stop	Luckhoff		
	Establishment of One Stop Garage along N8	Petrusburg		
	Potato Processing factory	Jacobsdal and Petrusburg		
	Wine and Diamond Route establishment	Jacobsdal		
	Annual Wine Festivals	Jacobsdal		
	Development of Local SMME's	All		
	Establishment of shopping complexes	All		
	Building of proper hawkers areas	All		
	Building of taxi ranks	All		
	Building of playgrounds and parks	All		
	Building of recreational facilities	All		
	Building of swimming pools	All		

Building of proper dumping walls		
Bulk water supply	All	
Installation of high mast lights	All	
Spatial Development Planning for	All	
future use		
Building of RDP houses	All	

The abovementioned lists are the projects anticipated for a term of five years and are subject to changes.

Supporting and Sector Plans

POLICIES/ PLANS/STRATEGIES	CURRENT STATUS
Local Economic Development Strategy	Under review
Youth Development Policy	Under review
Integrated Waste Management Plan	To be developed
Skills Development Plan	In place
Public Participation Strategy	Under review
Spatial Development Framework	In place and under review
Performance Management Plan	Under review
Housing Sector Plan	Under review